## Union Calendar No. 431

106TH CONGRESS 2D SESSION

## H. R. 3676

[Report No. 106-750]

To establish the Santa Rosa and San Jacinto Mountains National Monument in the State of California.

### IN THE HOUSE OF REPRESENTATIVES

February 16, 2000

Mrs. Bono introduced the following bill; which was referred to the Committee on Resources

July 17, 2000

Additional sponsors: Mr. Calvert, Mr. Lewis of California, Mr. Skelton, Mr. Farr of California, Mr. Sweeney, Mr. Chambliss, Mr. Taylor of Mississippi, Mr. Blagojevich, Mr. Peterson of Minnesota, Mr. Ber-MAN, Mr. CONDIT, Mr. REYES, Mr. GRAHAM, Mr. DOOLITTLE, Mr. ROHRABACHER, Mr. CAMPBELL, Mr. TAUZIN, Mr. WALDEN of Oregon, Mr. Hutchinson, Mr. Gilchrest, Ms. Ros-Lehtinen, Mr. Wamp, Mr. THOMAS, Mrs. ROUKEMA, Mr. DICKEY, Mr. BURR of North Carolina, Mr. Peterson of Pennsylvania, Mr. Bilbray, Mr. Hayworth, Mr. Buyer, Mr. Foley, Mr. Hilleary, Mr. Weller, Mr. Burton of Indiana, Mr. CAMP, Mr. McKeon, Ms. Lofgren, Mr. Kingston, Mr. Hunter, Mr. Mr. Largent, Mr. Dreier, Mr. Hoyer, Cunningham, KUYKENDALL, Mr. KUCINICH, Mr. THUNE, Mr. DAVIS of Virginia, Mr. ROGAN, Mr. ANDREWS, Mr. EHRLICH, Mr. MANZULLO, Mr. GOODLATTE, Mr. Young of Florida, Mr. Quinn, Mr. Spence, Ms. Millender-McDonald, Mr. Cannon, Mr. Bachus, Mr. Canady of Florida, Mr. HAYES, Mr. MOAKLEY, Ms. SCHAKOWSKY, Mr. EWING, Mr. JACKSON of Illinois, Mrs. Kelly, Mr. Nethercutt, Mrs. Capps, Mr. Dooley of California, Mr. Horn, Mr. Saxton, Mr. Stearns, Mr. Cox, Mr. Diaz-BALART, Mrs. Cubin, Mr. Nussle, Mr. Bryant, Mr. Ehlers, Mr. Crane, Ms. McCarthy of Missouri, Mr. Bartlett of Maryland, Mr. Taylor of North Carolina, Mr. Tiahrt, Mr. Conyers, Mr. Vitter, Mr. THORNBERRY, Ms. Granger, Mr. Sam Johnson of Texas, Mr. Ryun of Kansas, Mrs. Biggert, Mr. Royce, Mr. Hansen, Mr. Wicker, Mr. FLETCHER, Ms. DUNN, Mr. BONILLA, Mr. LAZIO, Mrs. MINK of Hawaii,

Mr. Greenwood, Mr. Pease, Ms. Pryce of Ohio, Mr. Schaffer, Mr. Hulshof, Mr. Smith of New Jersey, Mr. Leach, Mrs. Myrick, Mr. Sessions, Mr. Moran of Kansas, Mr. Hoekstra, Mr. Gutknecht, Mr. Scarborough, Mr. Fossella, Mr. Goode, Mr. Jones of North Carolina, Mr. Stenholm, Mr. Hyde, Mr. Gonzalez, Mr. Demint, Ms. Sanchez, Mr. Boyd, Mr. Baca, Ms. Woolsey, Mrs. Northup, Mr. English, Mr. Snyder, Mr. Jenkins, Mr. Weldon of Pennsylvania, Mr. Lahood, Mr. McHugh, and Mr. Watts of Oklahoma

#### July 17, 2000

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic] [For text of introduced bill, see copy of bill as introduced on February 16, 2000]

## A BILL

To establish the Santa Rosa and San Jacinto Mountains National Monument in the State of California.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Santa Rosa and San Jacinto Mountains National Monu-
- 6 ment Act of 2000".
- 7 (b) Table of Contents of this
- 8 Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Establishment of Santa Rosa and San Jacinto Mountains National Monument, California.
  - Sec. 3. Management of Federal lands in the National Monument.
  - Sec. 4. Development of management plan.
  - Sec. 5. Existing and historical uses of Federal lands included in Monument.
  - Sec. 6. Acquisition of land.
  - Sec. 7. Local advisory committee.
  - Sec. 8. Authorization of appropriations.

1	SEC. 2. ESTABLISHMENT OF SANTA ROSA AND SAN
2	JACINTO MOUNTAINS NATIONAL MONUMENT,
3	CALIFORNIA.
4	(a) FINDINGS.—Congress finds the following:
5	(1) The Santa Rosa and San Jacinto Mountains
6	in southern California contain nationally significant
7	biological, cultural, recreational, geological, edu-
8	cational, and scientific values.
9	(2) The magnificent vistas, wildlife, land forms,
10	and natural and cultural resources of these moun-
11	tains occupy a unique and challenging position given
12	their proximity to highly urbanized areas of the
13	Coachella Valley.
14	(3) These mountains, which rise abruptly from
15	the desert floor to an elevation of 10,802 feet, provide
16	a picturesque backdrop for Coachella Valley commu-
17	nities and support an abundance of recreational op-
18	portunities that are an important regional economic
19	resource.
20	(4) These mountains have special cultural value
21	to the Agua Caliente Band of Cahuilla Indians, con-
22	taining significant cultural sites, including village
23	sites, trails, petroglyphs, and other evidence of their
24	habitation.
25	(5) The designation of a Santa Rosa and San
26	Jacinto Mountains National Monument by this Act is

- not intended to impact upon existing or future growth
   in the Coachella Valley.
- (6) Because the areas immediately surrounding 3 the new National Monument are densely populated 5 and urbanized, it is anticipated that certain activi-6 ties or uses on private lands outside of the National Monument may have some impact upon the National 7 8 Monument, and Congress does not intend, directly or 9 indirectly, that additional regulations be imposed on such uses or activities as long as they are consistent 10 11 with other applicable law.
- 12 (7) The Bureau of Land Management and the 13 Forest Service should work cooperatively in the man-14 agement of the National Monument.
- 15 (b) Establishment and Purposes.—In order to preserve the nationally significant biological, cultural, rec-16 17 reational, agricultural, geological, educational, and sci-18 entific values found in the Santa Rosa and San Jacinto Mountains and to secure now and for future generations 19 the opportunity to experience and enjoy the magnificent vis-20 21 tas, wildlife, land forms, and natural and cultural resources in these mountains and to recreate therein, there is hereby 23 designated the Santa Rosa and San Jacinto Mountains National Monument (in this Act referred to as the "National Monument"). 25

1	(c) Boundaries.—The National Monument shall con-
2	sist of Federal lands and Federal interests in lands located
3	within the boundaries depicted on the map entitled "Bound-
4	ary Map, Santa Rosa and San Jacinto National Monu-
5	ment", dated, 2000.
6	(d) Legal Descriptions; Correction of Er-
7	RORS.—
8	(1) Preparation and submission.—As soon as
9	practicable after the date of the enactment of this Act,
10	the Secretary of the Interior shall use the map re-
11	ferred to in subsection (c) to prepare legal descrip-
12	tions of the boundaries of the National Monument.
13	The Secretary shall submit the resulting legal descrip-
14	tions to the Committee on Resources and the Com-
15	mittee on Agriculture of the House of Representatives
16	and to the Committee on Energy and Natural Re-
17	sources and the Committee on Agriculture, Nutrition,
18	and Forestry of the Senate.
19	(2) Legal effect.—The map and legal descrip-
20	tions of the National Monument shall have the same
21	force and effect as if included in this Act, except that
22	the Secretary of the Interior may correct clerical and
23	typographical errors in the map and legal descrip-
24	tions. The map shall be on file and available for pub-

1	lic inspection in appropriate offices of the Bureau of
2	Land Management and the Forest Service.
3	SEC. 3. MANAGEMENT OF FEDERAL LANDS IN THE NA-
4	TIONAL MONUMENT.
5	(a) Basis of Management.—The Secretary of the In-
6	terior and the Secretary of Agriculture shall manage the
7	National Monument to protect the resources of the National
8	Monument, and shall allow only those uses of the National
9	Monument that further the purposes for the establishment
10	of the National Monument, in accordance with—
11	(1) this Act;
12	(2) the Federal Land Policy and Management
13	Act of 1976 (43 U.S.C. 1701 et seq.);
14	(3) the Forest and Rangeland Renewable Re-
15	sources Planning Act of 1974 (16 U.S.C. 1600 et seq.)
16	and section 14 of the National Forest Management
17	Act of 1976 (16 U.S.C. 472a); and
18	(4) other applicable provisions of law.
19	(b) Administration of Subsequently Acquired
20	Lands or interests in lands within the boundaries
21	of the National Monument that are acquired by the Bureau
22	of Land Management after the date of the enactment of this
23	Act shall be managed by the Secretary of the Interior.
24	Lands or interests in lands within the boundaries of the
25	National Monument that are acquired by the Forest Service

- 1 after the date of enactment of this Act shall be managed
- 2 by the Secretary of Agriculture.
- 3 (c) Protection of Reservation, State, and Pri-
- 4 VATE LANDS AND INTERESTS.—Nothing in the establish-
- 5 ment of the National Monument shall affect any property
- 6 rights of any Indian reservation, any individually held
- 7 trust lands, any other Indian allotments, any lands or in-
- 8 terests in lands held by the State of California, any political
- 9 subdivision of the State of California, any special district,
- 10 or the Mount San Jacinto Winter Park Authority, or any
- 11 private property rights within the boundaries of the Na-
- 12 tional Monument. Establishment of the National Monument
- 13 shall not grant the Secretary of the Interior or the Secretary
- 14 of Agriculture any new authority on or over non-Federal
- 15 lands not already provided by law. The authority of the
- 16 Secretary of the Interior and the Secretary of Agriculture
- 17 under this Act extends only to Federal lands and Federal
- 18 interests in lands included in the National Monument.
- 19 (d) Existing Rights.—The management of the Na-
- 20 tional Monument shall be subject to valid existing rights.
- 21 (e) No Buffer Zones Around National Monu-
- 22 Ment.—Because the National Monument is established in
- 23 a highly urbanized area—
- 24 (1) the establishment of the National Monument
- 25 shall not lead to the creation of express or implied

- protective perimeters or buffer zones around the National Monument;
- 3 (2) an activity on, or use of, private lands up 4 to the boundaries of the National Monument shall not 5 be precluded because of the monument designation, if 6 the activity or use is consistent with other applicable 7 law; and
- 8 (3) an activity on, or use of, private lands, if the 9 activity or use is consistent with other applicable law, 10 shall not be directly or indirectly subject to additional 11 regulation because of the designation of the National 12 Monument.
- 13 (f) AIR AND WATER QUALITY.—Nothing in this Act
  14 shall be construed to change standards governing air or
  15 water quality outside of the designated area of the National
  16 Monument.

#### 17 SEC. 4. DEVELOPMENT OF MANAGEMENT PLAN.

## 18 (a) Development Required.—

19 (1) In GENERAL.—Not later than 3 years after
20 of the date of enactment of this Act, the Secretary of
21 the Interior and the Secretary of Agriculture shall
22 complete a management plan for the conservation and
23 protection of the National Monument consistent with
24 the requirements of section 3(a). Not later than 60
25 days before publishing the proposed management

- plan, the Secretaries shall submit the management
   plan to Congress for review.
  - ing completion of the management plan for the National Monument, the Secretaries shall manage Federal lands and interests in lands within the National Monument substantially consistent with current uses occurring on such lands and under the general guidelines and authorities of the existing management plans of the Forest Service and the Bureau of Land Management for such lands, in a manner consistent with other applicable Federal law.
    - (3) Relation to other authorities.—Nothing in this subsection shall preclude the Secretaries, during the preparation of the management plan, from implementing subsections (b) and (i) of section 5. Nothing in this section shall be construed to diminish or alter existing authorities applicable to Federal lands included in the National Monument.

## (b) Consultation and Cooperation.—

(1) In General.—The Secretaries shall prepare and implement the management plan required by subsection (a) in accordance with the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) and in consultation with the local advisory committee

- established pursuant to section 7 and, to the extent practicable, interested owners of private property and holders of valid existing rights located within the boundaries of the National Monument. Such consultation shall be on a periodic and regular basis.
  - (2) AGUA CALIENTE BAND OF CAHUILLA INDI-ANS.—The Secretaries shall make a special effort to consult with representatives of the Agua Caliente Band of Cahuilla Indians regarding the management plan during the preparation and implementation of the plan.
  - (3) Winter Park Authority.—The management plan shall consider the mission of the Mount San Jacinto Winter Park Authority to make accessible to current and future generations the natural and recreational treasures of the Mount San Jacinto State Park and the National Monument. Establishment and management of the National Monument shall not be construed to interfere with the mission or powers of the Mount San Jacinto Winter Park Authority, as provided for in the Mount San Jacinto Winter Park Authority Act of the State of California. (c) Cooperative Agreements.—
  - (1) General authorities, the Secre-

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- taries may enter into cooperative agreements and shared management arrangements, which may include special use permits with any person, including the Agua Caliente Band of Cahuilla Indians, for the purposes of management, interpretation, and research and education regarding the resources of the National Monument.
- 8 (2) Use of certain lands by university of 9 CALIFORNIA.—In the case of any agreement with the 10 University of California in existence as of the date of 11 enactment of this Act relating to the University's use 12 of certain Federal land within the National Monu-13 ment, the Secretaries shall, consistent with the man-14 agement plan and existing authorities, either revise 15 the agreement or enter into a new agreement as may 16 be necessary to ensure its consistency with this Act.

# 17 SEC. 5. EXISTING AND HISTORICAL USES OF FEDERAL 18 LANDS INCLUDED IN MONUMENT.

19 (a) Recreational Activities Generally.—The 20 management plan required by section 4(a) shall include 21 provisions to continue to authorize the recreational use of 22 the National Monument, including such recreational uses 23 as hiking, camping, mountain biking, sightseeing, and 24 horseback riding, as long as such recreational use is con-

- 1 (b) MOTORIZED VEHICLES.—Except where or when 2 needed for administrative purposes or to respond to an 3 emergency, use of motorized vehicles in the National Monu-4 ment shall be permitted only on roads and trails designated 5 for use of motorized vehicles as part of the management 6 plan.
- 7 (c) Hunting, Trapping, and Fishing.—
- 9 graph (2), the Secretary of the Interior and the Sec-10 retary of Agriculture shall permit hunting, trapping, 11 and fishing within the National Monument in accord-12 ance with applicable laws (including regulations) of 13 the United States and the State of California.
- 14 (2) REGULATIONS.—The Secretaries, after con15 sultation with the California Department of Fish and
  16 Game, may issue regulations designating zones where,
  17 and establishing periods when, no hunting, trapping,
  18 or fishing will be permitted in the National Monu19 ment for reasons of public safety, administration, or
  20 public use and enjoyment.
- 21 (d) Access to State and Private Lands.—The 22 Secretaries shall provide adequate access to nonfederally 23 owned land or interests in land within the boundaries of 24 the National Monument, which will provide the owner of

- 1 the land or the holder of the interest the use and enjoyment
- 2 of the land or interest, as the case may be.
- 3 (e) UTILITIES.—Nothing in this Act shall have the ef-
- 4 fect of terminating any valid existing right-of-way within
- 5 the Monument. The management plan prepared for the Na-
- 6 tional Monument shall address the need for and, as nec-
- 7 essary, establish plans for the installation, construction,
- 8 and maintenance of public utility rights-of-way within the
- 9 National Monument outside of designated wilderness areas.
- 10 (f) Maintenance of Roads, Trails, and Struc-
- 11 Tures.—In the development of the management plan re-
- 12 quired by section 4(a), the Secretaries shall address the
- 13 maintenance of roadways, jeep trails, and paths located in
- 14 the National Monument.
- 15 (q) Grazing.—The Secretaries shall issue and admin-
- 16 ister any grazing leases or permits in the National Monu-
- 17 ment in accordance with the same laws (including regula-
- 18 tions) and executive orders followed by the Secretaries in
- 19 issuing and administering grazing leases and permits on
- 20 other land under the jurisdiction of the Secretaries.
- 21 (h) Overflights.—
- 22 (1) GENERAL RULE.—Nothing in this Act or the
- 23 management plan prepared for the National Monu-
- 24 ment shall be construed to restrict or preclude over-
- 25 flights, including low-level overflights, over lands in

- the National Monument, including military, commercial, and general aviation overflights that can be seen
  or heard within the National Monument. Nothing in
  this Act or the management plan shall be construed
  to restrict or preclude the designation or creation of
  new units of special use airspace or the establishment
  of military flight training routes over the National
  Monument.
- 9 (2) Commercial air tour operation.—Any 10 commercial air tour operation over the National 11 Monument is prohibited unless such operation was 12 conducted prior to February 16, 2000. For purposes 13 of this paragraph, "commercial air tour operation" 14 means any flight conducted for compensation or hire 15 in a powered aircraft where the purpose of the flight 16 is sightseeing.
- 17 (i) WITHDRAWALS.—Subject to valid existing rights as
  18 provided in section 3(d), the Federal lands and interests
  19 in lands included within the National Monument are here20 by withdrawn from all forms of entry, appropriation, or
  21 disposal under the public land laws, other than by exchange,
  22 that further the protective purposes of the National Monu23 ment or as provided in section 6(e), from location, entry,
  24 and patent under the public land mining laws, and from

- 1 disposition under all laws pertaining to mineral and geo-
- 2 thermal leasing, and mineral materials.
- 3 SEC. 6. ACQUISITION OF LAND.
- 4 (a) Acquisition Authorized; Methods.—State,
- 5 local government, tribal, and privately held land or inter-
- 6 ests in land within the boundaries of the National Monu-
- 7 ment may be acquired for management as part of the Na-
- 8 tional Monument only by—
- 9 (1) donation;
- 10 (2) exchange with a willing party; or
- 11 (3) purchase from a willing seller.
- 12 (b) Use of Easements.—To the extent practicable,
- 13 and if preferred by a willing landowner, the Secretary of
- 14 the Interior and the Secretary of Agriculture shall use per-
- 15 manent conservation easements to acquire interests in land
- 16 in the National Monument in lieu of acquiring land in fee
- 17 simple and thereby removing land from non-Federal owner-
- 18 ship.
- 19 (c) Payment of Fair Market Value.—The Sec-
- 20 retary shall pay the fair market value for any interests or
- 21 partial interests in land purchased under this section,
- 22 which shall be, at the option of the landowner, either—
- 23 (1) the fair market value of the property as of
- 24 January 1, 1999; or

- 1 (2) the fair market value of the property as of
- 2 the date the offer is made to acquire the property.
- 3 (d) Incorporation of Acquired Lands and Inter-
- 4 ESTS.—Any land or interest in lands within the boundaries
- 5 of the National Monument that is acquired by the United
- 6 States after the date of the enactment of this Act shall be
- 7 added to and administered as part of the National Monu-
- 8 ment as provided in section 3(b).
- 9 (e) Land Exchange Authorization.—In order to
- 10 support the cooperative management agreement in effect
- 11 with the Agua Caliente Band of Cahuilla Indians as of the
- 12 date of the enactment of this Act, the Secretary of the Inte-
- 13 rior may, without further authorization by law, exchange
- 14 lands which the Bureau of Land Management has acquired
- 15 using amounts provided under the Land and Water Con-
- 16 servation Fund Act of 1965 (16 U.S.C. 460l-4 et seq.), with
- 17 the Agua Caliente Band of Cahuilla Indians. Any such land
- 18 exchange may include the exchange of federally owned prop-
- 19 erty within or outside of the boundaries of the National
- 20 Monument for property owned by the Agua Caliente Band
- 21 of Cahuilla Indians within or outside of the boundaries of
- 22 the National Monument. The exchanged lands acquired by
- 23 the Secretary within the boundaries of the National Monu-
- 24 ment shall be managed for the purposes described in section
- 25 *2(b)*.

1	(f) Use of Land and Water Conservation
2	Fund.—Except as otherwise provided in this Act, the land
3	and water conservation fund shall be the only authorized
4	source of funds to acquire interests or portions of interests
5	in lands under this section.
6	SEC. 7. LOCAL ADVISORY COMMITTEE.
7	(a) Establishment.—The Secretary of the Interior
8	and the Secretary of Agriculture shall jointly establish an
9	advisory committee for the National Monument, whose pur-
10	pose shall be to advise the Secretaries with respect to the
11	preparation and implementation of the management plan
12	required by section 4.
13	(b) Representation.—To the extent practicable, the
14	advisory committee shall include the following members:
15	(1) A representative with expertise in natural
16	science and research selected from a regional college or
17	university.
18	(2) A representative of the California Depart-
19	ment of Fish and Game or the California Department
20	of Parks and Recreation.
21	(3) A representative of the County of Riverside,
22	California.
23	(4) A representative of each of the following cit-
24	ies: Palm Springs, Cathedral City, Rancho Mirage,
25	La Quinta, Palm Desert, and Indian Wells.

1	(5) A representative of the Agua Caliente Band
2	of Cahuilla Indians.
3	(6) A representative of the Coachella Valley
4	Mountains Conservancy.
5	(7) A representative of a local conservation orga-
6	nization.
7	(8) A representative of a local developer or build-
8	er organization.
9	(9) A representative of the Winter Park Author-
10	ity.
11	(10) A representative of the Pinyon Community
12	Council.
13	(c) Terms.—
14	(1) Staggered terms.—Members of the advi-
15	sory committee shall be appointed for terms of 3
16	years, except that, of the members first appointed, 1/3
17	of the members shall be appointed for a term of 1
18	year and 1/3 of the members shall be appointed for a
19	term of 2 years.
20	(2) Reappointment.—A member may be re-
21	appointed to serve on the advisory committee upon
22	the expiration of the member's current term.
23	(3) Vacancy.—A vacancy on the advisory com-
24	mittee shall be filled in the same manner as the origi-
25	nal appointment.

- 1 (d) Quorum.—A quorum shall be 8 members of the
- 2 advisory committee. The operations of the advisory com-
- 3 mittee shall not be impaired by the fact that a member has
- 4 not yet been appointed as long as a quorum has been at-
- 5 tained.
- 6 (e) Chairperson and Procedures.—The advisory
- 7 committee shall elect a chairperson and establish such rules
- 8 and procedures as it deems necessary or desirable.
- 9 (f) Service Without Compensation.—Members of
- 10 the advisory committee shall serve without pay.
- 11 (g) Termination.—The advisory committee shall
- 12 cease to exist on the date upon which the management plan
- 13 is officially adopted by the Secretaries, or later at the dis-
- 14 cretion of the Secretaries.
- 15 SEC. 8. AUTHORIZATION OF APPROPRIATIONS.
- 16 There are authorized to be appropriated such sums as
- 17 are necessary to carry out this Act.

#### Union Calendar No. 431

106TH CONGRESS 2D SESSION

H.R.3676

[Report No. 106-750]

## A BILL

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